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Gas stations and tax reforms in the Netherlands – analyzing border effects

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0. Preface

As a precluding chapter to my thesis I wish to include this preface to the reader. I would hereby like to seize this opportunity to express my sincere thanks to my supervisor Hendrik Vrijburg for continued guidance and support during the process of writing this thesis. I also want to express my gratitude towards Orange Peak Company who provided the data to conduct the analysis presented in this thesis. Without the first initiative of offering this large set of independent data, the analysis would not have been possible to the same extent and could have yielded a different level of significance in the results. The gas stations that allowed Orange Peak Company to share this data were an important factor in the provision of this data as well.

1. Introduction

In 1991, the Minister of Finance Wim Kok introduced the 'Quarter of Kok' (Kwartje van Kok) on fuel in the Netherlands. This excise tax represented a quarter of a guilder at that time, 25 cents, to be paid on each liter of fuel in order to draw back budgetary issues¹. The years preceding the excise, additional tax was levied on fuel, and the Value Added Tax (VAT) in the Netherlands also continued to increase from 17% to 19% to 21%, and the fuel price was once again heavily impacted.

The excise tax is levied beside a consumer tax, which is levied on top of the excise tax. The implication of the excise tax, however, differs compared to a regular consumer tax. From an economist's perspective, excise taxes are commonly introduced to circumvent certain consumer behavior towards specific products (Rosen & Gayer, 2011). It is obvious that in the case of a fuel excise tax, the government attempts to promote a healthier environment by discouraging consumers to emit environmentally unfriendly gasses, driving the price of fuel up due to the excise tax' increasing effect. (In turn this could even lead to a double dividend by encouraging consumers to create a more cleanly way of living by inventing engines that do not require fuel, such as electric cars²). Of course, with respect to the 'Quarter of Kok' the government focused on an increase of government funds, so these objectives most likely coexist. Aside from the excise tax, the VAT increase caused all goods subject to the higher VAT rate to become more expensive, as some of the burden is passed on to the consumer³. Economically, however, there is no substitution towards other means of transportation, and the cross-border shopping dimension is the same.

The increase of both VAT and excise tax has led to outrage from lobbyists, companies and the public, but the burden for producers and retailers is at least the same for all those operating in the Netherlands. Unfortunately, the 'inexistence' of the Dutch border in the European Union does no longer support neutrality among businesses in one country, since border companies feel a presence in a larger market where substitutes are readily available at a lower price just across the border.

¹ Kamerstukken II, 1991

² OECD (2010), Taxation, Innovation and the Environment, OECD, Paris.

³ See for additional insight on this matter: Dijkstra, J., 2013, The Influence of the VAT Increase on Consumer Prices, MasterThesis Erasmus University.

Spokes groups like BOVAG concur that the excise taxes drive gas stations out of business due to cross-border shopping and have supported some gas stations in an appeal⁴. The gas station owners of two gas stations in border areas brought evidence before the court that their income loss was directly related to the increase of excise taxes again in 2015. The court however, deemed the evidence to be insufficient, and so the battle between the government and border gas stations continues on. An actual investigation has yet to be conducted on the topic of border gas stations and in what matter they are affected by the increase in VAT and excise tax over the past years.

I have therefore chosen to address the following research question in my master thesis:

"What is the effect of the increase of excise tax and VAT on fuel prices and revenue of border gas stations in the Netherlands?"

There are a number of sub questions that will be addressed in specific chapters of my thesis. By analyzing data of variables such as the price of fuel, the volume sold of fuel and variables pertaining to the revenue generated in the store of the gas station, answers can be found to the following research questions.

- What is the effect of the increase of VAT on the price of diesel and gasoline?
- What is the effect of the increase of excise tax on the price of diesel and gasoline?
- Which category or categories of border regions experiences a significant decrease in price, different categories representing kilometers driven to the border?
- Which category or categories of border regions experiences a significant decrease in revenue, different categories representing kilometers driven to the border?

Chapter 2 in this thesis will consist of creating an economical theoretical framework supported by economic literature in order to draw on economic principles later on. Different market mechanisms are identified within the gas station market and the economic incidence of an ad valorem tax and excise tax is discussed. Chapter 3 will focus on a literature analysis of articles that have analyzed data from other gas station markets and have drawn conclusions based on that data, and papers that have examined the effects of cross border shopping. Based on these articles I will be able to

⁴ Their latest article was published on 3 February, 2015, retrieved from:

<http://www.bovag.nl/nieuws/Voorzieningenrechter_kan_accijnsschade_grenspompen_niet_bep alen>

distinguish between control variables needed for the regression of the difference in difference analysis. Chapter 4 will serve as a stepping stone to the next part of the thesis and will present an analysis of the Dutch gas station market.

After creating a foundation of theoretical and empirical research and describing the market of gas stations in the Netherlands, the next part of the thesis will consist of the data analysis. In chapter 5 the methodology of the data analysis will be described and the variables used. Chapter 6 will provide a description of the data and possible limitations of the data used, and chapter 7 will present an overview of the results from the data analysis. In Chapter 8 I will draw my conclusions based on the foregone analysis and I will discuss the consequences for Dutch policy makers with respect to the excise tax and VAT tax increases on gasoline and diesel.

2. Theoretical economic analysis of the gas station market

2.1 Introduction

In this chapter I will describe the economic mechanisms at work in a fuel market at the introduction of an excise tax and a consumer tax (ad valorem tax). One of the key matters in welfare economics is the analysis of tax incidence, which is a secondary focus in this chapter. In order to determine the effect of the VAT and excise tax increase it is necessary to illustrate which parties bear the burden of the market distortion. Fullerton and Metcalf distinguish between statutory incidence and economic incidence (2002), where the first considers distribution of tax payments based on a legal obligation and the latter refers to the change in economic welfare in society arising from a tax. Often, the two are not the same, since companies are able to use tax shifting to pass on the burden to the consumer. The incidence analysis is an important factor in the gravity of the situation of border gas stations, because not all gas stations are subject to the same economic conditions, such as gas stations being in relative close proximity to a border, which is the case in the European Union. The price elasticity of demand of fuel plays a role in the determination of this as well, thus a part of this chapter is: Do border gas stations experience similar economic market circumstances as regular gas stations?

2.2 Ad valorem tax and excise tax

A consumer tax, a tax charged at the point of sale and imposed on the end consumer, takes the form of a percentage tax, or ad valorem tax, which is the case with the Value Added Tax (VAT) imposed by the European Union. Producers pay the imposed VAT when purchasing products to create or improve products that they wish to sell, and later they are able to deduct this tax when they have proven they sold the product in turn after adding value. This way, the only ones who bear the burden of the tax is the consumer, hence the term consumer tax. With an excise tax the execution is different, because the excise tax is charged directly on top of the sales price at the moment of sale, and this type of tax is usually used by the government to diminish a certain type of undesirable behavior such as smoking, alcohol consumption and environmental pollution (Rosen & Gayer, 2011). At the introduction of both a consumer tax and an excise tax in a regular market, ceteris paribus, the supply curve shifts to the left, because producers continue to supply an equal amount of goods. As a result, a movement up along the demand curve is witnessed due to

the market distortion imposed by the taxes, introducing a new point of equilibrium and resulting in a higher price and a lower quantity demanded at the same price level. This is illustrated in figure 1.1 and figure 1.2 below.





Figure 1.2 – Impact excise tax on price

The supply curve is slanted in the case of an ad valorem tax, because as the price increases, a higher amount of tax is charged due to the percentage component of the tax. The amount of the excise tax imposed on a product at the introduction is the horizontal difference between the supply curves in figure 1.2 (S' – S), since it is a set number. The important factor here is the government revenue gained due to the imposed tax, which is illustrated by (P'-P)*Q'.

2.3 Incidence analysis

When a tax is imposed, the price elasticity of demand matters, since it determines the tax incidence and who bears the ultimate burden of the tax (Fullerton & Metcalf). The tax incidence of an excise tax is represented by:

$$\frac{dp}{dt} = \frac{\eta}{\eta - \epsilon}$$

Where p is the consumer price paid, t is the amount of the specific tax, η is the supply elasticity and ϵ is the demand elasticity assuming equality of consumer price and producer price (Rosen & Gayer, 2011). According to Molly Espey (1998), who examined 101 studies regarding the variation in elasticity estimates of gasoline, the aggregate price elasticity of demand for gasoline was 0.26 in the United States. This is in line with the theory of inelastic demand, if the percentage change in price is less compared to the percentage change in quantity demanded, demand is relatively inelastic. Intuitively, this is the case for fuel, because consumers will not cease fuel consumption as a result due to the existing need to commute and travel. Fuel can be viewed as a necessity good according to Coyle, De Backer and Prisinzano (2012)⁵. This goes hand in hand with any studies that have been conducted in relation to emission⁶, where the relative emission 'punishment' did not seem to cease fuel consumption. Using this information, at the introduction of both an ad valorem tax and an excise tax, the tax incidence is illustrated in the figures below.

Figure 1.3 – Incidence ad valorem tax

Figure 1.4 – Incidence excise tax



The new price at P' in both figures and the price received by producers at P'' presents the difference between what is paid for the product and what is obtained by the producer. The difference between the supply curves is the amount of the tax imposed. The consumer burden, shaded light grey, is much larger than the producer burden, shaded dark grey, due to the inelasticity of demand. Consumers are less responsive to price changes, because quantity demanded only decreases by little. It is obvious that with the introduction of both taxes consumers bear the larger burden, however, there is also a burden for producers.

⁵ See for example: Coyle, D., DeBacker, J., Prisinzano, R., 2012, Estimating the supply and demand of gasoline using tax data, Energy Economics, Elsevier.

⁶ Emission article EC emission gases and environmental taxation

2.3 Regular fuel market model

In the figures used to support economic theory in the case of tax incidence and the introduction of taxes, a few assumptions are made such as an absence of transaction costs, and there is perfect competition. Usually, however, pure perfect competition is rarely observed and more often used as a benchmark such that other competitive models can be compared (Perloff, 2009). The imperfect competition witnessed in the gas station market is the focus in this paragraph.

In the regular gas station market, there is a large number of sellers, substitutes are readily available at other gas stations and the products are homogenous. There are two different type of gas stations that need to be distinguished between, namely the gas stations run by companies dominating the crude oil market, such as Shell, and there are the franchised stations and 'white' stations, who run their company and obtain their supply from the companies operating within the crude oil market. Demand faced by these 'white' stations is (much) more elastic compared to demand faced by stations run by large multinationals. These stations operate in an industry that is primarily controlled by a few firms (the firms controlling the crude oil industry) and their price setting behavior is intertwined with prices derived from the crude oil market. The prices set in the crude oil market by the multinationals can be manipulated so 'white' and franchised stations can be charged a higher price, making the cost of business higher for these stations. The barriers to entry are relative, since they are lower for the firms operating in the crude oil market as well, but higher for those wishing to start a franchise or owning a 'white' station, since they need a franchise agreement for the first and a crude oil supply contract for the latter, but other than that barriers to entry are the same. The behavior of one station to the other is very similar and the level of price competition is low; advertising and offering special discounts are the only way of setting one apart from the other.

The aforementioned characteristics point the way of an oligopolistic market setting (Perloff, 2009). One distinct indicator in this situation is price leadership in this industry, which is often a role adopted by the controlling firms who experience the price variations in the crude oil industry and thus take the leading role in price setting behavior. Tax incidence in an oligopolistic market, according to Katz and Rosen (1985) and Stern (1987) depends on the number of firms in this market and the strategies employed by these firms.

2.4 Border fuel market model

The barriers to entry principle in the market analysis of paragraph 2.3 suggests that they exist, but are not as high. Gas stations experience a relative amount of freedom with respect to competition strategies, and they could use the annexed store, the shop next to the gas station where cash registers are present, to employ marketing strategies offering discounts on these products. An important note to consider is the fact that these gas stations, when operating in an oligopolistic market, are subject to the same rules and regulations of the country harboring this industry. Through the expansion of the Dutch market into the European market, however, and the accompanying free movement of people and capital, the market for fuel has expanded and gas stations across the border entered this industry, willingly or unwillingly.

From a consumer point of view, consumers are now able to obtain fuel at a lower price just across the border, and they will engage in cross-border shopping if the cost of travelling across the border outweighs money saved and fuel demand in border regions will decrease. On the other hand, some consumers, many of those traveling for work, may possess a lease card or gas card as a perk from their employment, and they do not care about obtaining the lowest price for gas.

From a producer point of view, the quantity demanded will decrease due to the increase of available substitutes at a lower price, which is the case for multinational companies. However, in the case of the 'white' stations and franchises, they are not able to become price setters, because oligopolistic market theory demands they follow the price setting behavior of the larger companies in the industry. For the price setters in the market, who most likely operate in a multinational fashion, there is no difference if consumers buy their product in country A as opposed to country B just across the border. For the franchises and 'white' stations the decrease in demand leads to a decrease in quantity sold of fuel, and perhaps a larger overall revenue loss due to the lack of opportunity for customers to buy additional items in their annexed store. The producer side also brings about price setting behavior with respect to informed consumers and uninformed consumers who chases the lowest price possible and the other being the uninformed consumer that will visit the gas station and store regardless of price setting behavior. For the first the tax reform of both the VAT rate and the excise tax informed consumers will have the opportunity to switch, however the

uninformed consumer will not do so. Producers therefore do still have the possibility to switch their attention from informed to uninformed consumers.

2.5 Conclusion

The border gas stations appear to be present in a larger market due to the fact that there are other stations across the border, which are not subject to the same rules and regulations. The VAT rate differs across the border (21% in the Netherlands, higher than neighboring countries) and the amount of excise tax is higher as well. The exact difference created by this larger market has, however, not yet been analyzed. In the economic theory analysis above it is assumed that consumers always attempt to find the lowest price and that there is perfect transparency and information distribution for both the consumer and the producer in the market. It is therefore necessary to conduct further research and to analyze the data to gain insight in the actual effect of the taxes imposed on fuel.

3. Empirical literature analysis of border fuel stations

3.1 Introduction

Over the years, much research was conducted based on price dispersion and cross border shopping in the USA, mainly because different states in the US are subject to distinct rules and regulations, including taxation regimes. In the Netherlands empirical research was also published with respect to cross border fuel shopping. In the first part of this chapter I will discuss a paper focusing on federal and state fuel taxes and relating fuel tax incidence. In the second part I will discuss empirical research specific to the Netherlands. Recently Di Giacomo, Piacenza, Scervini and Turati published (2014) a preliminary draft of empirical research regarding fuel tax incidence in the EU. The Dutch government has also studied the effects of the border for gas stations in a study called Border Effects Report (Grenseffectenrapportage), and furthermore, the BOVAG, an organization focused on representing entrepreneurs in transportation, has also conducted some studies on the effects of adjustments of the excise tax. This third part of the chapter comprises less economic analysis and more specific data analysis from a recent point of view. By examining these studies insight for the control variables in the used methodology is gained, and investigation methods can be compared with respect to data analysis.

3.2 Incidence of federal and state gasoline taxes (2004)

The article written by Chouinard and Perloff (2004) examines the effects of tax incidence in fuel prices on a federal and state level. The authors employ monthly data for the 48 states in the United States of America (mainland only) estimating fixed effects from March 1989 to June 1997 focusing on "retail, unleaded gasoline price equations" using a reduced-form price equation. The authors use exogenous variables including "demand determinants, cost factors, seasonality dummies, market power proxies, anti-pollution laws, vertical relations and taxes". They also use a combined state tax, specific federal gasoline tax and state tax interacted with the share of total quantity sold in each state as tax variables. Through examining the significance of the independent variables (demand, cost, seasonality, market power, pollution laws, vertical relations and taxes) by performing a reduced-form price regression with retail and wholesale price as the dependent variable, the authors find that the consumer incidence of a fuel tax specific to a state is greater than the tax on a federal level. They also find that consumer incidence and producer incidence are relatively equal for a federal tax imposed on the national level, whereas it is considerably higher

for consumers in smaller states as opposed to larger states. This seems counterintuitive, because consumers would have the opportunity to avoid the state taxes by shopping across state line, the authors, however, do not explain this phenomenon. The article analyzes from a consumer incidence point of view, which is interesting for the analysis, since the goal of this thesis is to determine whether gas station owners attempt to shift the fuel taxes to the consumer and how this in turn affects their revenue.

3.2.2 Gasoline Price Differences: Taxes, Pollution Regulations, Mergers, Market Power, and Market Conditions (2007)

Chouinard and Perloff published a related study in 2007 examining the incidence of ad valorem taxes per state in the United States and employing the data set and estimation analysis also used in their analysis in 2004 under 3.2.1. They conclude from their findings that the imposed burden of the excise tax under federal law is not shared equally amongst wholesalers and consumers, because the consumer incidence amounts to 75% of the tax, whereas retailers only experience 25% of the tax incidence. The state specific tax passes nearly the entire tax onto the consumers, and a 1% increase in the ad valorem tax imposed by the state results in a 1.26% increase in retail gasoline price. This, however, has no effect on the wholesale price, which is the price paid by the retailer in order to import the fuel, instigating that the retailer is able to inflate their mark-up by passing on the tax incidence burden to the consumer. In addition, no mention is made of the state tax being shifted onto the consumer more due to cross-border shopping.

3.2.3 \$ 2.00 gas! Studying the effects of a gas tax moratorium (2008)

Doyle and Samphantharak study the effects of the incidence of sales taxes per state with respect to gasoline in order to determine how gasoline prices change in response to tax rate changes. They employ a large data set and estimate, like Chouinard and Perloff, a reduced-form price equation. Gasoline prices are estimated in a regression with numerous demand-side and cost-side variables using data from two states during the spring of 2000 when a tax moratorium was offered in these states (tax break). They find that approximately 70% of the decrease in taxes is passed onto consumers by retailers adopting lower prices due to the tax decreases as opposed to the increase in consumer tax incidence experienced when the tax was reinstated and prices in turn increased by 80% - 100%. Most articles in the US study an increase in taxes, but the authors were able to also

study how a decrease in taxes affects a decrease in consumer incidence. It is still clear, however, that consumer incidence is higher than before when taxes are reinstated.

3.3.1 Spatial graduation of fuel taxes (1999)

The article written by Rietveld, Bruinsma, and van Vuuren (1999) focuses on the problem of cross border fuel shopping, and proposes a solution to decrease fuel taxes as the border draws closer to the gas station such as to relieve fuel shopping. The solution of spatial graduation of fuel taxes is examined in their article as they propose various solutions to border fueling such as introducing toll rings (which, however, would go against current EU freedom laws) or the distribution of smart card to consumers living in a border region. "The shorter the distance from a driver's residence to the border the lower the tax charged to the fuel buyer". This, however, also discriminates residents closer to the border, but could be introduced through a municipal law. The article considers survey data from Dutch car owners and car owners in the German and Belgian border region and shows some owners are not interested in border fueling at all due to the opportunity cost involved and lack of transparency of information. An important factor the authors describe, however, is that governments lose government revenue due to cross border fuel shopping, and they should aim at maximizing fuel tax revenues, minimizing mileage or extra mileage incurred and minimizing a decrease in fuel sales of gas station owners near the border. Through a simulation method the authors found in Bruinsma et al. (1998) they study the driver's behavior when different fuel graduation profiles are introduced through surveys in which a price reduction is offered and the amount of respondents changing their fueling pattern is measured, including a low tax border zone, a linear steep graduation curve, a linear moderate curve and a linear ceiling curve. They also discuss the changes in fuel sales where they find that, only "when the steep profile without a ceiling is implemented, the average tax paid becomes higher than the actual situation due to the uniform tax increase." The following figure, retrieved from the article by Rietveld, Bruinsma and van Vuuren, illustrates the steep profile without a ceiling.



Profiles with a ceiling implementation decrease sales for gas station owners. The authors do, however, remark that the assumptions underlying the model, including spatial price differences being low, may not work, because customers might shift for other reasons than tax gains on gasoline or diesel, such as shopping alternatives for goods with lower excise taxes (alcohol, tobacco). Another assumption that has not been taken into account is the margin that gas station owners may change in order to make their fuel prices competitive to consumers close to the border. This ties into the incidence analysis. The authors find that, in order to "avoid substantial volumes of fuel-fetching trips, the slope of the graduation curve should be moderate (lower than 0.5 EUR cent/km, preferably 0.25 EUR cent/km).

3.3.2 Price competition in border and non-border areas (2008)

The article written by Hassink and Schut tests the extent of price competition in border and nonborder areas in the Netherlands by checking differences in the "relative level and the relative dispersion of prices between border and non-border areas". The methodology consists of a twostep procedure. They include a test of heteroscedasticity to control for variance of sub groups and examine the statistical significance of the estimated coefficients of a national regression analysis by analyzing the standard errors. The "hedonic price regression" is the first step, which equates the logarithmic price to variables. Various dummies are also used in the regression analysis based on differences in terms of sale, geographical distance differences and differences in intensity of competition within each region. In the second step, the squared residual term is examined for whether geographical differences affect its level of competition. The data was gathered from the 'Consumentenbond', a Dutch consumer organization, and survey data was collected from gasoline retailers in 1999, 2001 and 2003. To distinguish geographical differences there is a distinction made between border markets (which lie within 20 km proximity of the border) and non-border markets (all stations farther than 20 km from the border). A cross term in the actual distance to the border in kilometers and a border dummy was also used. The mean, standard deviation and coefficient of variation are compared in the first step of the logarithmic price of Euro95 (gasoline), where the average price in the border region is lower than the average price in the non-border region. The second step finds that "gasoline prices are higher for retailers near highways", "brand effects between oil companies increase" and the dispersion is "higher in the border region than in the non-border region". The authors then determine how the standard deviation and mean in the border and non-border region are different in order to assign a competition label. In this study,

only prices are used of retailers and the authors include a market segmentation of firm and oil companies, however these coefficients are not significant in 1998 and 2001. They also examine the gasoline market in the Netherlands in this time period, however, they do not take average prices of Germany and Belgium into account.

3.4.1 Are "flexible" taxation mechanisms effective in stabilizing fuel prices? An evaluation considering wholesale fuel markets (2012)

Di Giacomo, Piacenza and Turati published an article in 2012 researching the Italian fuel market and investigating tax incidence estimates with respect to gasoline and diesel price elasticities and how these relate to excise tax changes and a change in oil price. They found that a 1% increase in oil price resulted in an increase between 0.1% to 0.5% of gasoline and diesel wholesale prices, whilst a 1% increase in excise tax on gasoline and diesel actually decreased fuel prices by approximately 0.5% - 2%. This means the shift of taxes is less under the imposition of an excise tax as opposed to increasing oil prices. The authors do not provide an explanation for this rather peculiar effect. They also employ a simulation of a decrease in excise taxes on a one-to-one basis with increasing crude oil prices as other fiscal policy simulations, a "sterilization policy". The first simulation results in higher fuel prices at retailer's stations. The "speed of convergence to a zero change in fuel price" is greater if the excise taxes do not change as much. The conclusion is that it is more beneficial when there is no government intervention than when the government intervenes through imposing "flexible tax measures" in response to oil price increases.

3.4.2 Fuel Tax Incidence in the EU: the interplay of ad valorem and specific taxation under imperfect competition (2014)

The same authors including Scervini have recently brought out a preliminary draft, which has not yet been published. Even though this paper has a draft status, their assertions are still relevant to the research question in this thesis, hence the inclusion of this in this chapter. The authors use data from the European Oil Bulletin by the EU Commission, Eurostat and the International Energy Agency, collecting retail prices, excise taxes and VAT rates imposed on gasoline and diesel over a time period from 1995-2010. The dependent variable is the monthly price of fuel sold at the gas station, and demand side exogenous variables are included such as "quarterly GDP per capita, monthly unemployment rates, yearly number of registered vehicles, share of population aged 15-65 and heating degree days". Market characteristics data is used including annual refinery capacity, annual oil stocks and annual number of fuel retail outlets, and cost shifters such as interest rates

and cost of labor. A reduced-form model specification is used for the pricing equations like Chouinard and Perloff did in their studies, regressing the price of gasoline and diesel in a country (i) at time (t) on independent variables including cost, insurance, and freight, crude oil price, excise tax per fuel item and VAT tax rate, and including the control variables mentioned. The authors preliminarily conclude that gasoline and diesel excise taxes are fully passed on to the consumer and they are reflected in prices nearly right away, and when the VAT rate is higher, the tax incidence rate increases.

3.5 Border Effects Report (2014)

The 'Border Effects Report' (Grenseffectenrapportage, 2014) conducted by the Dutch government presents a report regarding excise taxes in the Netherlands of how these have influenced sales of tobacco and alcohol products and combines numerous studies carried out by different organizations. Though the study offers limited insight regarding gasoline and diesel sales, the other numbers pertaining to tobacco and alcohol sales need to be taken into account as well, because they create an incentive for consumers to travel across the border and not only engage in cross border fuel shopping, but also in alcohol and tobacco shopping. The main conclusions of the study are that the anticipation of revenue due to the alcohol excise tax is in line with the expectations and that there are no specific border effects noticeable. For tobacco there was a decrease in anticipated government revenue, which suggests according to the author that consumers have engaged in cross border shopping. A summary of the results from a study performed by the BOVAG (a lobby group related to fuel station owners) and two other organizations are presented with respect to a survey done in July 2013 under 1776 car drivers, of which 1045 live in the border region in the Netherlands and 731 live outside the border region (the definition of this border region is not included). The goal was to find out how many Dutch car drivers feel that it is more lucrative to shop across the border due to the relatively cheaper tobacco and fuel prices. 667 participants turn out to go across the border for fuel and tobacco shopping, of which 388 live in the border region and 279 live outside of the border region. Participants living in the border region buy 49% of their tobacco items outside of the Netherlands as well as 23% of the participants not living in the border region. Most tobacco is purchased in Belgium, and larger amounts of tobacco items are purchased per instance compared to non-border regions. The BOVAG and the two other organizations also conducted a study in July 2013 using cash register data from gas stations in the border region, looking into revenue with regard to tobacco items for the period of January 2012 to

April 2012 and January 2013 to April 2013. They found that tobacco item sales dropped by 17% in comparison.

3.6 Conclusion

The researched literature, though some articles use data from many years ago, sheds light upon research methods with regard to analyzing different gasoline prices for retailers. Rietveld, Bruinsma & van Vuuren propose a solution on the consumer side as was introduced in Italy with a citizen card for consumers living close to the border to relieve some of the fuel tax incidence that is passed onto the consumer. They also make a valid point with regard to spatial fuel graduation, which is a solution on the retailer side and could relieve incidence for both the producer and consumer, assuming the retailers do not simply increase their own mark-up. Hassink and Schut on the other hand analyze the level of competition in border regions and non-border regions. The literature analysis of the Italian authors and US authors provide insight into the use of control variables, where it seems significant to include heating degree days and using some vectors to include demand side, cost side and supply side vectors. Dummies also need to be used to account for seasonal changes.

4. Market analysis fuel stations in the Netherlands and taxation aspects

4.1 Introduction

This chapter serves as a short outline in order to describe the Dutch gas station market in detail with respect to the excise and VAT tax, price setting behavior, timing of tax payment, and description of different types of gas stations, cash flow considerations, transportation costs and seasonal effects. These occurrences are important to note before delving into the data description and data analysis and how these effects will or will not influence the analysis outcome.

4.2 The price of gasoline and diesel

The price of gasoline and diesel is determined through several components, namely the amount of tax on the product, the price of the international crude oil market in US Dollars, the exchange rate between the Euro and US Dollar, the expected price of fuel in the world market, the expected supply capacity of the oil refineries and the size of oil inventory in the world market (Rijksoverheid.nl, 2014)⁷. The amount of tax on gasoline and diesel is also built up differently, as there is a VAT tax for the end products and there is the excise tax levied on each product. Figure 2.1 illustrates the increase of excise tax on unleaded gasoline and diesel (these are the fuel types that will be focused on)⁸. Note that VAT increases are represented by the vertical lines, and hikes include excise tax increases, inflation adjustments and other influences.



⁷ Information retrieved from: <u>http://www.rijksoverheid.nl/onderwerpen/energiebeleid/vraag-en-antwoord/wat-bepaalt-de-benzineprijs-dieselprijs-en-lpg-prijs.html</u>

⁸ Data source: CBS 2014 <u>www.cbs.nl</u>

The latest excise increase as per 1 January 2015 comprised 0.9% for both diesel and gasoline, with gasoline now having an excise tax of 76.6 cents per liter and diesel 48.2 cents per liter⁹. With the additional 21 % of VAT included in the final price this leaves the component of production costs and world market prices, and a margin for gas station owners, which, according to Beta, an organization for gas station entrepreneurs, is \in 0.17 per liter of gasoline and diesel (2014). According to UnitedConsumers, the margin for gas station owners is 11% on gasoline and 13% on diesel¹⁰ with which all costs for exploiting the gas station are covered, a margin for the oil companies distributing gasoline and diesel is included and distribution and marketing costs. The following diagram illustrates the price buildup of the components according to UnitedConsumers.



The VAT is calculated over the production costs, margin and excise tax, so VAT is paid for the excise taxes as well by the consumer. Figure 2.2 illustrates the 2015 buildup.

VAT revenue is paid by the consumer to the gas station owner and is then paid to the government on a monthly or quarterly basis through a VAT tax return. For excise taxes, these can even be paid on a weekly basis with an excise tax return. Overall excise taxes income due to gasoline was 3960

⁹ Jeroen Koot, FD, 17-12-2014 http://fd.nl/ondernemen/1085415/benzine-en-diesel-zeker-15-cent-per-liter-te-duur

¹⁰ https://www.unitedconsumers.com/tanken/informatie/opbouw-brandstofprijzen.asp

million in 2013 and 4042 million in 2014 as opposed to diesel and LPG excise taxes amounting to 3629 million in 2013 and 3832 million in 2014.

4.3 Gas stations characteristics

In the economic analysis there was a small section that focused on different gas stations within the gas station industry. The industry in the Netherlands is comprised of three types of gas station owners, namely the large multinational companies such as Shell, Total, Exxonmobil etc. who own gas stations next to being large players in the crude oil market. The other two are franchises and 'white' stations. The first is a gas station that carries the name of one of the larger crude oil market players, but pays a franchise fee and is backed by these companies. The latter, however, are considered 'white' stations, because they purchase crude oil at the world market price and are subject to any price changes on this market. They operate as personal owners and require a large capital investment in order to enter the market of gas stations. They also are less able to make use of economies of scale as opposed to the multinational companies who can be more efficient when it comes to filing tax returns, can exploit distribution in a more effective manner by making use of bulk discounts and do not possess the same knowledge as larger, more experienced firms might. The 'white' station can, however, purchase crude oil at the lowest price from different oil companies since their product choice is not secluded to one provider, but quite often they do not add fuel improvement additives that the larger companies include (BOVAG).

Another factor that determines the revenue for gas stations is whether it chooses to act as a staffed or unstaffed station. If there is a store in the gas station, it is almost always staffed, however, if there are only filling stations there is no need to staff these stations. This drives down the costs of doing business and therefore allows owners to lower prices if so desired whilst keeping up a margin of revenue.

Another distinction made between gas stations is where the gas station is located, namely if it is located next to a highway or if it is far from a high way, in a town or city. The CBS has collected data from these gas stations to show the price differences that arise based on location near a high way or farther from a highway. Other factors are not taken into consideration. Figure 2.3 on the following page illustrates price developments for both gasoline and diesel for stations next to a high way, stations not close to a highway and unstaffed stations to show how this influences the

price of gasoline and diesel. Note that additional vertical lines have been added to show the increase in taxes at these points in time.



4.4 Other factors to consider

When it comes to transportation costs, the crude oil enters the harbor and it is stored in large tanks during which a refinery process takes place. The execution of the refinery differs from tank to tank, but after it has been refined it is distributed to different gas stations with large trucks in containers. Transportation costs are costs borne by the gas station in their deal with the distributor of crude oil, but seasonal effects play a role here, since the increased temperature in summer will cause the oil to expand according to the kinetic theory. Therefore, there is a smaller amount of oil transported in summer than in winter, and this also does not take any difficulties into consideration when it comes to more gas being transported in the winter. Gas stations need to control for these irregularities and might have to increase costs for storage in winter (Wazlowski, Giulietti, Binner & Milas, 2009).

4.5 Conclusion

The price setting behavior for gas station owners thus depends on several components, as was outlined in 4.2, and it is clear that the excise tax and VAT comprise a large part of the actual price of the products sold to consumers. The factors considered in 4.3 are all possible influences that determine the price of gasoline and diesel as well. Transportation costs, seasonal effects and type of gas stations are aspects that influence the price and revenue ultimately attained by the gas station owner and also affect his/her revenue and thus need to be taken into consideration. Whether it is a

multinational company or a 'white' station, and whether they are staffed or unstaffed it can be necessary to account for these influences in the data analysis.

5. Methodology

In this chapter I will outline the methodology I use to analyze the collected data in order to determine whether the border regions in the Netherlands are affected by the increase in VAT and excise tax. The research question is studied using a difference-in-differences analysis (DD analysis). First, I will separate the data into several categories. Second, I will determine the average treatment effect on the treated for both border stations and non-border stations. Third, I will use the DD analysis to study the difference between the category unit price for gasoline or diesel using the average fuel-price level in Belgium and Germany as a control group. The key objective is to calculate a difference between border gas stations and other gas stations in the Netherlands by making use of aggregated Belgian and German data and by comparing the DD analyses per category.

5.1 Border region categories

First, I identified the border gas stations from the data set of 514 gas stations in the Netherlands retrieved from Orange Peak Company. I analyzed their distance from the border by using Google Maps to calculate the <u>driven</u> kilometers to the border. I used driven kilometers from the border, because this is the measurement level a consumer would use to determine whether it is lucrative to drive across the border to purchase gasoline or diesel. After this border point, consumers still need to drive before they reach another gas station, but since this measurement is the same for all data entries this factor is controlled for in the analysis. The following categories outlined in table 3.1 are used to categorize gas stations based on their proximity to the border:

Category	Kilometers to border (driving distance)	Kilometers to border Category (driving distance)	
1	< 5 km	6	< 30 km
2	< 10 km	7	< 35 km
3	< 15 km	8	< 40 km
4	< 20 km	9	< 45 km
5	< 25 km	10	< 50 km

The different categories are used for descriptive statistics in Chapter 6 of this thesis to view the effects of border proximity. Table 3.2 outlines the number of gas stations included in each category.

Border country	Count of gas stations	Border country	Count of gas stations
Category 1	26	Category 6	18
BE	7	BE	11
DE	19	DE	7
Category 2	55	Category 7	20
BE	27	BE	9
DE	28	DE	11
Category 3	48	Category 8	26
BE	30	BE	12
DE	18	DE	14
Category 4	30	Category 9	28
BE	13	BE	20
DE	17	DE	8
Category 5	31	Category 10	232
BE	17	BE	127
DE	14	DE	105
	Grand Total	514	

Table 3.2

To increase the amount of observations per category, the number of categories is decreased to four categories, where category 1, 2 and 3 become category 1, category 4, 5 and 6 become category 2, category 7, 8 and 9 become category 3 and category 10 becomes category 4.

5.2 Difference-in-differences analysis

In many of the studies discussed in the literature analysis in chapter 3, a reduced-form price regression was conducted to investigate the variables that affect retail or wholesale gasoline and diesel prices and/or examining the pass-through effect of the excise tax. According to Blundell and

Costa Dias¹¹, however, the "choice of evaluation method will depend on [...] the nature of the question to be answered; the type and quality of data available; and the mechanism by which individuals are allocated to the program or receive the policy". The question to be answered is what the effect of the VAT increase and excise tax increase has on gasoline and diesel price by comparing this to an untreated control group in order to illustrate whether there is a difference. According to Blundell and Costa Dias, if dummy variable *d* indicates treatment, 1 for treatment and 0 for non-treatment, the potential outcomes for gas stations being y_g^1 and y_g^0 for gas stations subject and not subject to the reform, respectively, this is illustrated in the following manner (the equations are amended to gas stations as individuals):

$$y_g^1 = \beta + \alpha_g + u_g$$
$$y_g^0 = \beta + u_g$$

Where β is the intercept parameter, α_g is the effect of the tax reform on the gas station and *u* being an unobserved component of *y*, the observable outcome being:

$$y_g = d_g y_g^1 + (1 - d_g) y_g^0,$$

such that: (1) $y_g = \beta + \alpha_g d_g + u_g$

The objective of this thesis is to study the effect of the tax reform on different border categories in the Netherlands, and by comparing these to untreated control groups through a difference-indifferences (DID) analysis this can be determined if the underlying conditions of a DID analysis are satisfied. According to Blundell and Costa Dias, the DID estimator relies on a common trend assumption, so it is necessary for both the control group as well as the treatment group to experience a similar common trend, where the change over time for this trend per group (both control and treatment) is the untreated outcome. This is denoted by " m_g " under (2). Furthermore, Blundell and Costa Dias discuss that there is assumedly "no selection on the transitory shock". This indicates that the treatment applied to the treatment group is not allowed to be correlated with unobserved characteristics, denoted by u_g under (2) for either the treatment or control group. This correlation can solely occur when the individuals, in this case the gas stations, can influence the

¹¹ Blundell, R., Dias, M.C., 2009. Alternative approaches to evaluation in empirical microeconomics. The Journal of Human Resources. 44, 3. 2009.

probability of receiving the treatment, in this case the tax reform. Therefore, the underlying assumption in the DID analysis is that gas stations are not able to pre-select themselves to be part of the different sample groups, which are location-bound (Categories 1 through 4 and abroad), thus the treatment is not correlated with the unobserved characteristics of the gas stations. In addition, noncompliance is not a realistic possibility due to Dutch tax law and failure to comply results in fines (hence gas stations are unlikely to illustrate such behavior)¹².

It then follows from equation (1) that at times t_0 and t_1 (denoting before and after the policy change):

(2)
$$y_{gt} = \beta + \alpha_g d_{gt} + u_{gt}$$
,
where $E[u_{gt}|d_{gt}, t] = E[n_g|d_g] + m_g$.

The equation above takes into account unobservable individual fixed effects through n_g and an aggregate macro shock through m_g . Assuming these randomization criteria, β and can be eliminated through "sequential differences"¹³ such that the DID estimator equals

$$\alpha^{DID} = \left[\bar{y}_{t_1}^1 - \bar{y}_{t_0}^1 \right] - \left[\bar{y}_{t_1}^0 - \bar{y}_{t_0}^0 \right].$$

 \tilde{y}_t^d being the average outcome of the treated or untreated group (d=1 or d=2) at time t. In essence, the DID estimator (α^{DID}) represents the additional difference observed between the treated and untreated gas stations. Since the randomization assumptions apply and the fixed effects due to cross sectional influences (the unobservable individual fixed effects) and time (aggregate macro shock) are eliminated through the sequential differences, control variables identified in chapter 3 and 4 that could possibly affect the dependent variable such as temperature or crude oil prices (time) or macroeconomic shocks (cross-sectional) are excluded through the DID regression analysis. The DID analysis allows for a concrete and straightforward comparison between the gas stations in the Netherlands and a control group. Blundell and Costa Dias do, however, mention that a pitfall of the DID is that it relies on the assumption of a common trend. It is therefore necessary in the descriptive statistics and results section of this thesis to indicate whether both the

¹² Algemene Wet inzake Rijksbelastingen jo. Besluit Bestuurlijke Boeten Belastingdienst

¹³ For the econometric analysis of eliminating the sequential differences, please refer to Blundell and Costa Dias' Alternative approaches to evaluation in empirical microeconomics (2009).

control group as well as the treatment group follow a common trend. As an additional robustness check, an additional variable such as the unemployment rate or labor costs can be added in chapter 7 in order to determine if this affects the significance of the DID estimate. This could help determine if there are differences related to only the tax reform (if significance does not improve) or if the differences can also be explained by other location and time specific effects (which can be the case if the common trend assumption does not hold¹⁴. Whether such an addition is necessary will be determined in chapter 7.

After conducting the DID analysis for all four categories in the Netherlands with the control group, the coefficients can be compared to determine which category experiences the largest pass-through of the tax most and whether there is a full pass-through of the imposed tax or not by comparing it to the amount of VAT or excise tax in the period. As an addition a similar DID analysis, except this time a difference-in-differences-in-differences analysis (DIDID analysis) will be performed comparing the revenue and comparing the amount of gasoline and diesel sold after the tax reforms for the category furthest from the border and the categories experience the same treatment, a DIDID analysis may be used in this respect to compare the tax reform where the treatment indicator this time represents the location of the gas station (d=1 for being close to the border and d=0 for being located farther from the border). The amount of fuel and revenue attributable to fuel is studied separately from total revenue, since the VAT increase may affect other shop items due to the increase, and any price fixed effects can also be studied in detail by examining the two components that make up the wholesale price in detail.

5.3 Variables

There are three variables that are of interest to analyze the effect on gas stations. These include the wholesale price of fuel (to analyze the direct effect of taxation on the price of fuel and how much is passed on to consumers) for the DID analysis, and quantity of fuel (to determine if the quantity sold decreases immediately), wholesale price of fuel and shop revenue (to estimate whether the increase in taxation decreases overall profit) for the DIDID analysis. Though the VAT increase

¹⁴ Angrist, J.D., Pischke, J. 2008. Mostly harmless econometrics: an empricists's companion. Retrieved from: ResearchGate. P. 236-237

does not affect the price of food and beverages in the shop of the gas station¹⁵, consumers will be less likely to stop in order to purchase additional food or beverages. Impulse purchases can decrease along with stops made for fuel purchases. As a control group, data from Germany and Belgium will be used since these countries are located close to the Netherlands are expected to experience similar macroeconomic shocks and seasonal influences. Whether the common trend assumption for the DID analysis is met will be analyzed in the descriptive statistics section in chapter 6 and the robustness check section in chapter 7. The DID analysis can only be conducted for the unit price of gasoline and diesel, since data regarding the quantity of fuel and the shop revenue for gas stations in Germany and Belgium is not available to be compared to. This data can, however, be used for descriptive statistics to show development of these variables over time for the different categories and for the DIDID analyses. The aggregates for Dutch, Belgian and German gas stations in both border and non-border stations are compared in the DID analysis for:

1.1 The price of regular gasoline (unleaded 95)

1.2 The price of diesel

LPG and premium diesel and premium gasoline are left out of the analysis since unleaded gasoline and diesel represent the types of fuel demanded most and these types are also used in Belgium and Germany, allowing for a clean comparison in the DID analysis. Multiple linear regression analyses are run for the different time periods, focusing on three different time frames representing the tax reforms applicable:

- The VAT increase in 2012 (t_1)
- The excise tax increase in 2013 (t₂)
- The excise tax increase in 2014 (t₃)

Since not all 752 gas stations have data observations as of August 2012, only the gas stations with data observations from the 1^{st} of August 2012 are used for t_1 . The same goes for the other time periods, t_2 and t_3 , where data is filtered to only include gas stations that have full data available during these time periods.

¹⁵ Omzetbelasting, Tabel I, the lower VAT rate of 6% applies to food and beverages.

5.4 Treatment variable DID analysis

Another consideration of the DID analysis is where the treatment dummy variable will apply, and whether it is a correct assumption to assume the tax increase is passed through in the three months after the reform or not. There is also the possibility that the VAT is passed through immediately whereas the excise taxes may illustrate a different result as well as cross over effects between the VAT increase and the excise increase in 2013. Even though the month December 2012 may show some anticipated effects relating to the increase of excise tax this month is still taken into consideration for the analysis, because a preferred amount of 20 observations for the DID analysis is needed.

The robustness check will be performed for category 4 with treatment variables 2a and 2b, 3a and 3b and a treatment that assumes a pass-through of the tax the month prior to the tax increase. Table 3.3 outlines the months included in the treatment dummies such that d=1 for these months.

	VAT	Excise 2013	Excise 2014
Treatment	Oct, Nov, Dec	Jan, Feb, Mar, Apr	Jan, Feb, Mar, Apr
Treatment 2a	Oct	Jan	Jan
Treatment 2b	Nov, Dec	Feb, Mar, Apr Feb, Mar, A	
Treatment 3a	Oct, Nov	Jan, Feb	Jan, Feb
Treatment 3b	Dec	Mar, Apr	Mar, Apr
TreatmentAnt	Sept 2012	Dec 2012	Dec 2013

An additional robustness check may be performed for the DIDID analysis for total revenue and for revenue attributable to fuel and amount sold of fuel if descriptive statistics give rise to this or if the results appear to require additional analysis.

The results of the robustness check are included in chapter 7.

6. Data

For the analysis, data was obtained from Orange Peak Company and from the database of the Centraal Bureau voor Statistiek (CBS) to represent "white" gas stations in the Netherlands. Data for Belgium and Germany was collected through the governmental institutions for data collection and institutions that focus on collecting energy statistics¹⁶. Aggregated gasoline and diesel prices were collected per month, whereas data from Orange Peak Company was analyzed on a weekly basis and later converted into months for comparative purposes.

6.1.1 VAT data

The VAT was increased by 2%, from 19% to 21% on the 1st of October 2012. Data was collected two months prior to the VAT increase from 1 August 2012 to 31 September 2012 to be representative of the data set before the VAT increase and to represent the control and treatment group before the treatment. This was done for all categories of border gas stations and other gas stations in the Netherlands. Data was used after the VAT increase for three months, from 1 October 2012 to 31 December 2012. Average wholesale prices of both Belgium and Germany included taxes were collected over the same period of time. Even though the month December 2012 may show some anticipated effects relating to the increase of excise tax this month is still taken into consideration for the analysis, because a preferred amount of 20 observations for the DID analysis is needed (see chapter 5 for a discussion on the treatment variable).

6.1.2 Excise tax data

Data was collected three months before and 4 months after the increase of excise tax in 2013 ($\notin 0,016$ for gasoline and $\notin 0,010$ for diesel per liter sold) for 17 weeks. Data was collected over 2013 and over 2014 as well to analyze any effect that might have occurred before the new excise tax increase in 2014 ($\notin 0,013$ for gasoline and $\notin 0,038$ for diesel per liter sold). Average wholesale prices of both Belgium and Germany including taxes were collected over the same period of time. For the increase of 2013 it is possible that the data in the months prior to the excise increase may

¹⁶ Data Germany: Mineralölwirtschaftsverband e.V. retrieved from: <u>http://www.mwv.de/index.php/daten/statistikenpreise/?loc=9</u>

Data Belgium: Statistics Belgium retrieved from: http://statbel.fgov.be/nl/statistieken/webinterface/beSTAT_home/#1

show effects relating to the VAT increase as well, which is why a preferred regression analysis is run to test whether inclusion of three, two or one month(s) leads to significance of the results. The data for the time after the excise tax is limited to a maximum of four months to ensure exclusion of any other price influences throughout the time period.

6.1.3 Other data considerations

The data obtained from Orange Peak Company included the amount of liters of gasoline and diesel sold at the gas stations and included the revenue obtained per item. From this data, the retail price of gasoline and diesel was calculated providing a real time price overview per week. This data was aggregated into an average unit price of diesel or gasoline per border category over time. In order to increase the amount of gas stations per DD analysis, since the time frame did not include all 752 gas stations and could only include the gas stations that had a full pallet of data over the time period, the categories were transformed into four new categories, categories 1, 2 and 3 becoming category 1, categories 4, 5 and 6 becoming category 2, categories 7, 8 and 9 becoming category 3 and category 10 becoming category 4.

The amount of gas station observations after the time period restrictions and aggregation of the categories is as presented in table 4.1:

Gas stations	Count VAT increase	Count Excise 2013	Count Excise 2014	
		increase	increase	
Category 1 < 15km	29	29	22	
Category 2 < 30km	19	19	19	
Category 3 < 45km	16	16	16	
Category 4 > 45km	72	72	79	

The decrease in gas stations in category 1 is explained due to some missing data entries in the midst of the time period t_3 whereas the increase for category 4 can be explained by Orange Peak collecting information from more gas stations.

6.2 Descriptive statistics

In order to provide insight into the situation of the gas stations over time a number of figures are presented below to show the price development of gasoline and diesel during the tax reform for the four identified categories compared to the Belgium and German prices. Since Germany and Belgium follow a similar pattern it at the same time shows the relevance to compare the data to both Germany and Belgium for the tax reforms.



Figure 4.1 – VAT increase gasoline

Figure 4.2 – VAT increase diesel



Figure 4.3 – Excise increase 2013 gasoline





Figure 4.4 – Excise increase 2013 diesel

Figure 4.5 – Excise increase 2014 gasoline



Figure 4.6 – Excise increase 2014 diesel





Figure 4.7.1 – VAT increase Revenue gasoline (B) Cat1 and Cat4

Figure 4.8.1 – Excise increase 2013 Revenue gasoline (B) Cat1 and Cat4



Figure 4.9.1 – Excise increase 2014 Revenue gasoline (B) Cat1 and Cat4





Figure 4.7.2 – VAT increase Revenue diesel (D) Cat1 and Cat4

Figure 4.8.2 – Excise increase 2013 Revenue diesel (D) Cat1 and Cat4



Figure 4.9.2 – Excise increase 2014 Revenue diesel (D) Cat1 and Cat4





Figure 4.10.1 – VAT increase amount gasoline (B) sold Cat1 and Cat4

Figure 4.11.1 – Excise increase 2013 amount gasoline (B) sold Cat1 and Cat4



Figure 4.12.1 – Excise increase 2014 amount gasoline (B) sold Cat1 and Cat4





Figure 4.10.2 – VAT increase amount diesel (D) sold Cat1 and Cat4

Figure 4.11.2 – Excise increase 2013 amount diesel (D) sold Cat1 and Cat4



Figure 4.12.2 – Excise increase 2014 amount diesel (D) sold Cat1 and Cat4





Figure 4.13 VAT increase total revenue comparison Cat1 and Cat4

Figure 4.14 – Excise increase 2013 total revenue comparison Cat1 and Cat4



Figure 4.15 – Excise increase 2014 total revenue comparison Cat1 and Cat4



The descriptive statistics for figure 4.1 up to and including figure 4.6 represent average wholesale prices for gasoline and diesel. Both Belgium and Germany follow a similar path in figures 4.1, 4.3 and 4.5 for the gasoline price development over time. This suggests both countries are good control groups for a DID analysis. It is also evident that prices in Germany and Belgium are lower than in the Netherlands, yet it is not immediately clear what the differences between the specific categories are and if these are significant. It appears that in figure 4.1 the prices in Belgium and Germany decrease a month before the VAT increase as opposed to the Netherlands, so this needs to be investigated with the adjustment of the treatment variable in the robustness check in chapter 7. For the price of diesel it appears German and Belgian prices are actually higher than prices in the Netherlands. They also do not follow the same movement, especially German prices fluctuate during the VAT reform and the Excise increase in 2014. Since the German trend does not seem to follow the Dutch and Belgian trend it is necessary to check whether the significance of the DID analysis can be improved by eliminating Germany in the robustness check section in chapter 7.

Figures 4.7 through 4.9 illustrate the trend of the average revenue derived from gasoline and diesel sales (including the tax) for category 1 and category 4 gas stations. Figure 4.7.2 shows for the VAT increase for diesel a common trend as of week 39, so perhaps for a robustness check it is possible to leave out August prior to the VAT increase, though this diminishes the data observations significantly.

Figures 4.10 through 4.12 illustrate the trend of the average amount of diesel and gasoline sold in liters for category 1 and category 4 gas stations. Figure 4.10.2 shows for the VAT increase for diesel a common trend as of week 39, a robustness check can therefore be done by leaving out August prior to the Vat increase, though data observations will diminish significantly as a result of this.

In figure 4.13, 4.14 and 4.15 it is evident that average revenue for category 4 gas stations is higher than revenue for category 1 gas stations, the latter being the gas stations closer to the border. They follow the same pattern for both categories, with drops surrounding the tax reform period, but slight increases after again. Other spikes and drops are around the same time, suggesting these might be attributable to external factors and that the common trend assumption holds for the DIDID analysis.

7. Results

This chapter introduces the results of the statistical analysis of the data compared to aggregated values of Germany and Belgium.

7.1 Results regression basic DID analysis

The DID analyses are run for all four categories.

The fourth column in the overview of results presented in table 5.2 illustrates a theoretical full pass-through of the tax reform for comparative purposes. For the excise increases this data is retrieved from the CBS. For the VAT increase a calculation from Vrijburg, Mellens & Dijkstra¹⁷ is used to determine what the theoretical increase pertains, estimating a range of the lowest VAT increase to the highest VAT increase using the lowest average wholesale price in August or September for all four categories and highest average wholesale price in August or September for all four categories and then adding a 2% increase in the VAT rate to determine the retailer price before VAT (illustrated in table 5.1).

A fifth column is included containing the DIDID estimator of price comparison of category 1 and category 4. This DIDID estimator is the observed DIDID coefficient when comparing gasoline and diesel prices in the specified time period between category 1 and category 4. If the sign of the coefficient is negative this will suggest the difference between the treated (Category 1) due to the tax reform is smaller when compared to the untreated (category 4) and vice versa. A low significance value of the DIDID estimator will suggest differences due to the tax reform are insignificant.

Table 5.1

Туре	Lower bound	Upper bound	VAT 19%	VAT (21%)	VAT range increase of 2%
Gasoline	€ 1,761	€ 1,810	0,281 - 0,289	0,306 - 0,314	0,02446 - 0,02514
Diesel	€ 1,444	€ 1,469	0,231 - 0,235	0,251 - 0,255	0,02006 - 0,02040

¹⁷ Robust estimation of the VAT pass-through in the Netherlands, Vrijburg, Mellens & Dijkstra, December 2014

Table 5.2: DID analysis							
	VAT increase						
	Category 1	Category 2	Category 3	Category 4	Theoretical ¹⁸	DIDID	
Gasoline	0,063***	0,063***	0,063***	0,063***	0,0245 -	0,000	
	(0,007)	(0,007)	(0,007)	(0,007)	0,0251	(0,001)	
Diesel	0,040***	0,044***	0,042***	0,043***	0,0201 -	-0,002	
	(0,008)	(0,008)	(0,008)	(0,008)	0,0204	(0,002)	
		E	Excise increase	2013			
	Category 1	Category 2	Category 3	Category 4	Theoretical	DIDID	
Gasoline	-0,012	-0,009	-0,011	-0,008	0,016	-0,004**	
	(0,006)	(0,006)	(0,006)	(0,006)		(0,001)	
Diesel	0,027**	0,023**	0,024**	0,024**	0,010	-0,008**	
	(0,011)	(0,01)	(0,01)	(0,01)		(0,003)	
		E	Excise increase	2014			
	Category 1	Category 2	Category 3	Category 4	Theoretical	DIDID	
Gasoline	0,014*	0,015*	0,017**	0,02**	0,013	-0,001	
	(0,007)	(0,006)	(0,007)	(0,007)		(0,001)	
Diesel	0,051***	0,052***	0,055***	0,057***	0,038	-0,003**	
	(0,007)	(0,007)	(0,007)	(0,007)		(0,001)	

Notes: ***, **, * denotes significance at the 1, 5 or 10 percent level respectively. Standard errors are reported in parentheses below the parameter coefficients.

7.1.1 VAT increase

All results from the DID analysis are significant at the 1 percent level. Comparing the results for gasoline the coefficients do not differ amongst the categories. The theoretical VAT increase that could be passed on through price increases should be between 0,0245 and 0,0251, whereas it is found that the price reflects an increase of 0,063, meaning that more than the VAT increase is fully passed on in consumer prices. The results for diesel are different amongst the categories and are higher compared to the theoretical VAT increase of 0,0201 and 0,0204. More than the VAT increase is passed on through consumer prices, but the price differences are less for category 1 and 3 than for category 4. The comparative DIDID estimator for gasoline and diesel prices comparing category 1 and 4 does not yield significant results, indicating the differences between category 1 and 4 are not significant after the VAT increase.

¹⁸ Please note that 'Theoretical' implicates a theoretical construct had the tax been passed on fully to consumers.

7.1.2 Excise increase 2013

The results from the gasoline observations are not significant at the 1, 5 or 10 percent level. A problem with this analysis might be that there is price influence present due to the VAT increase of 2012, which might lead to insignificant results as well. The results from the diesel observations are significant at the 5 percent level. Compared to the theoretical increase of 0,010 the increase amongst categories are higher than the theoretical increase. It is relevant to check these results for robustness. The DIDID estimator having a negative coefficient suggests that prices for diesel increased less for category 1 gas stations as opposed to category 4 gas stations due to the tax reform. When considering the coefficients, however, this does not seem logical. The descriptive statistics graph of figure 4.4 does, however, reveal absence of a common trend between category 1 and category 4 graphs, which is a key assumption of DID analyses (the same applies for DIDID analyses). For a robustness it might be insightful to run a DIDID analysis between category 2 and category 4 gas stations to check whether there is a significant difference between these groups.

7.1.3 Excise increase 2014

The results from the gasoline observations are significant at the 5 and 10 percent level. The theoretical excise tax increase pertains to 0,013 and the increases per category are not far from this number. There is, however, a difference between the different categories, whereas gas stations are located farther from the border a larger increase in price is witnessed compared to prices in Germany and Belgium. The results from the diesel observations are significant at the 1 percent level. The theoretical excise tax increase is 0,038, which is lower than the estimated coefficient for diesel. As gas stations are located closer to the border, however, price differences decrease, indicating that there is a similar trend for diesel as well as gasoline for the excise increase in 2014. The DIDID estimator having a negative coefficient suggests that prices for diesel increased less for category 1 gas stations as opposed to category 4 gas stations due to the tax reform.

7.2 Robustness check DID analysis

In order to check the robustness of the results presented in section 7.2, several treatment dummies described in chapter 5 are tested as well as eliminating Germany from the DID analysis, since the descriptive statistics in chapter 6 indicate lack of a common trend in some cases. This is done for both diesel and gasoline. The results are illustrated in table 5.3.

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Table 5.3: Robustness check of basic DID approach

Notes: ***, **, * denotes significance at the 1, 5 or 10 percent level respectively. Normal standard errors are reported in parentheses below the parameter coefficients.

Table 5.3 illustrates that for the VAT increase the regular treatment dummy variable is preferred since this yields the highest level of significance. For the excise increase in 2013, changing the treatment dummies does not heighten significance of the DID estimator nor does significance increase when only Belgium is used as a control group. Using Belgium as a control group for diesel in 2013 yields the same significance. Exploring this, DID estimators for all categories are presented in table 5.4. Altering the DIDID analysis and using category 2 instead of category 1 yields an insignificant DIDID estimator coefficient.

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DIDID

	Category 1	Category 2	Category 3	Category 4	Theoretical	DIDID cat2 ¹⁹
Diesel	0,021	0,017**	0,018**	0,018**	0,010	-0,001
	(0,011)	(0,006)	(0,006)	(0,006)		(0,001)
Excise increase 2014						
	Category 1	Category 2	Category 3	Category 4	Theoretical	DIDID
Diesel	0,040***	0,041***	0,044***	0,046***	0,038	-0,003**
	(0.005)	(0.004)	(0.005)	(0.004)		(0.001)

Table 5.4: Adjusted DID analysis Belgium only Excise increase 2013

 α

 α

Notes: ***, **, * denotes significance at the 1, 5 or 10 percent level respectively. Normal standard errors are reported in parentheses below the parameter coefficients.

The preferred DID analysis alters results for the excise increase in 2014 slightly, however, when Germany is eliminated as a control group from the DID analysis for category 1 in 2013, the result is no longer significant. This is especially interesting with respect to the consideration noted in 7.1.2 for the DIDID estimator where it is key that for category 1 and category 4 the common trend assumption does not seem to hold, and the same applies when comparing category 1 and Belgium. Following the common trend assumption category 1 should be excluded from this analysis. Though the DIDID estimator between category 2 and category 4 gas stations is insignificant, the results are only relevant when the common trend assumption is followed. Preferred DID analysis is therefore adjusted for both the excise increase in 2013 as well as 2014. Following the adjustment of 2014, it appears the tax is fully passed on to the consumer through wholesale prices and the difference between category 1 gas stations and category 4 gas stations is significant for diesel prices at the 5 percent level. The negative coefficient suggests that prices increased less for category 1 gas stations as opposed to category 4 gas stations.

7.3 Revenue and amount regression analyses

DIDID analyses are run with the regular treatment variable comparing category 1 and category 4 gas stations. Table 5.5 illustrates the results from the DIDID analyses for total revenue. Table 5.6 illustrates results of the DIDID analysis of revenue attributable to gasoline and diesel and amount of gasoline and diesel sold.

¹⁹ Note that this DIDID estimator results from comparing category 2 and category 4 gas stations.

	Total revenue Category 1 and Category 4					
	VAT increase	Excise increase 2013	Excise increase 2014			
Treatment	-16374,517***	10148,592**	-660,129			
	(2111,644)	(3242,707)	(1433,196)			

Table 5.5. DIDID analysis

Notes: ***, **, * denotes significance at the 1, 5 or 10 percent level respectively. Normal standard errors are reported in parentheses below the parameter coefficients

Table 5.6: DIDID analysis Revenue gasoline and diesel Category 1 and Category 4 Revenue gasoline Revenue diesel Amount gasoline Amount diesel VAT increase -7256,760* -4349,951 -10698,349* -3015,734 (4464, 804)(3512,533) (2377,912)(2364.031)3505,124*** 4554,783** 1989,126*** 3091,943** Excise 2013 (826, 518)(1524, 188)(464, 285)(1024, 827)Excise 2014 1075,793 -1607,646*** 786,993 -946,911** (990.276)(337,018)(536, 505)(251, 339)

Notes: ***, **, * denotes significance at the 1, 5 or 10 percent level respectively. Normal standard errors are reported in parentheses below the parameter coefficients.

7.3.1 VAT increase

The DIDID estimator is significant at the 1 percent level. There is a negative coefficient, indicating that the revenue of category 1 gas stations decreased more as opposed to category 4 gas stations as a result of the tax reform. This result is as expected from the descriptive statistics in figure 4.7 where it is evident that the difference between the two categories appears to be larger after the tax reform. The DIDID analysis for revenue attributable to gasoline and diesel and amount of gasoline and diesel sold is not significant for any one component. This indicates that there is no significant difference between revenue derived from fuel and amount sold between category 1 and category 4 gas stations.

7.3.2 Excise increase 2013

The DIDID estimator is positive and significant at the 1 percent level for total revenue, indicating that the revenue of category 1 gas stations decreased less as opposed to category 4 gas stations as a result of the tax reform. Though the descriptive statistics of figure 4.8 (p.32) does not immediately suggest that category 1 gas stations are better off, when examined closely the difference between the categories decreases after the tax reform. When examining the differences between revenue attributable to fuel and amount sold, these are significant at the 1 and 5 percent level (gasoline at 1 percent and diesel at 5 percent). The estimator is positive and in line with the total revenue estimator, suggesting that revenue attributable to fuel and amount of fuel sold decreased less for category 1 gas stations than for category 4 gas stations. Inbound gas stations respectively sold less.

7.3.3 Excise increase 2014

The DIDID estimator is not significant for total revenue, indicating that the difference between the gas stations in revenue is not significant. The descriptive statistics does not suggest a clear difference between the categories either after the tax reform, however according there is a significant difference between category 1 and category 4 gas stations with respect to diesel sales. Both revenue attributable to diesel and amount of diesel sold is significant at the 1 percent level and negative, suggesting that category 1 gas stations sold a significantly smaller amount of diesel after the excise increase in 2014. In relative terms category 1 gas stations sold 947 liters of diesel less than category 4 gas stations did, and on average earned €1607,65 less due to the tax reform.

7.4 Robustness check DIDID analysis

Following the discussion of treatment variables in chapter 5, a robustness check is performed to determine whether other treatment dummies are in order. Table 5.7 outlines the results.

Total revenue Category 1 and Category 4					
	Treatment	Treatment2	Treatment3	TreatmentAnt	
VAT increase	-16374,517***	a: -8778,425	a: -12426,733	9382,950	
	(2111,644)	(10726,791)	(6508,410)	(10554,827)	
		b: -10522,233	b: -5921,675		
		(7545,076)	(11360,555)		
Excise	10148,592**	a: 8383,400	a: 2501,060	-4651,183	
increase 2013	(3242,707)	(6940,576)	(6007,134)	(7609,282)	
		b: 5956,892	b: 9677,250*		
		(4900,716)	(4313,570)		
Excise	-660,129	a: 1067,733	<i>a:</i> -114,142	3256,505*	
increase 2014	(1433,196)	(2013,553)	(1602,136)	(1470,184)	
		b: -1193,996	b: -678,013		
		(1362,380)	(1574,009)		

Table: 5.7: Robustness chec	k DIDID analysis:
Total revenue Category 1	and Category 4

Notes: ***, **, * denotes significance at the 1, 5 or 10 percent level respectively. Normal standard errors are reported in parentheses below the parameter coefficients

From the table it is evident that the DIDID analysis yields significant outcomes for the VAT increase and Excise increase in 2013, however, there are no significant outcomes for the excise increase in 2014 for different treatment variables after the tax reform, not even when the data set

is increased to more observations (aggregated prices per week, significance of 0,940, not illustrated in the table above). However, there does appear to be a significant difference (significant at the 10 percent level) between category 1 and category 4 when the anticipated treatment dummy is used. For total revenue, however, there are other components also applicable to the total, so these differences between total revenue being larger before the tax reform may also be due to other types of sales, and could also be attributed to the increase in excise taxes for tobacco and alcohol as of 1 January 2014 (see chapter 3 for the discussion of Grenseffectenrapportage) such that informed consumers anticipated the price increase and acted accordingly.

A similar robustness check is performed for the revenue attributable to diesel since the descriptive statistics (figure 4.7.2 and 4.10.2) indicated the common trend assumption may not have held. Table 5.8 outlines the results.

Table 5.6. Robustness check DiDiD analysis						
VAT increase: Revenue and amount diesel sold Category 1 and Category 4						
	Treatment	Treatment2	Treatment3	TreatmentAnt		
Revenue	-10698,349*	a: -6589,789	a: -8608,759	2455,676		
diesel	(3512,533)	(7826,817)	(5077,979)	(8586,271)		
		b: -6305,157	b: -3134,385			
		(6102,276)	(8512,307)			
Amount sold	-7256,760*	a: -4281,158	a: -5672,213	1629,103		
diesel	(2364,031)	(5348,253)	(3523,847)	(5816,235)		
		b: -4402,655	b: -2376,821			
		(4084,243)	(5729,761)			

Table 5.8. Robustness check DIDID analysis

Notes: ***, **, * denotes significance at the 1, 5 or 10 percent level respectively. Normal standard errors are reported in parentheses below the parameter coefficients

Unfortunately the robustness analysis does not yield new significant results with adjusted treatment variables.

7.5 Conclusion

For the VAT increase the results from the regular DID analysis indicate that there is a difference in price increase with respect to gasoline and diesel wholesale prices. The differences between category 1 and 4, however, are not significant for gasoline, suggesting location of gas stations did not affect gasoline prices. Significant differences between categories for diesel are present, however, suggesting gas station owners near the border did not increase prices as much as those located farther from the border. Compared to the theoretical increase due to the VAT gas station owners increased prices nearly three times the amount of the VAT increase.

For the excise increase in 2013 there is a significant difference in diesel wholesale price. For gasoline this is not the case, however. Significant differences between categories for diesel are present, category 1 having a lower coefficient than the others, which suggests that gas station owners in border regions increased prices more compared to those located farther from the border. When examining this more closely, however, from the descriptive statistics it can be deduced that the common trend assumption does not apply to category 1 gas stations. When this is taken out of the analysis and the DIDID estimator is recalculated with category 2, an insignificant estimator is obtained though the differences between the categories do appear to be small. This indicates that the DID and DIDID analyses provide accurate results when the common trend assumption applies. The price differences for the three categories (leaving category 1 out of this analysis completely) are nearly three times as high as the theoretical increase due to the excise tax. Though there are no significant differences in gasoline wholesale price according to the DID analysis, a significant difference is observed between categories 1 and 4, suggesting gas station owners in the border region increased prices less after the tax reform. These results are vague, however, without the support from significant DID estimators, since the insignificant coefficients suggest the opposite.

For the excise increase in 2014 there is a significant difference between both diesel and gasoline prices before and after the increase in tax. Differences between the categories for both diesel and gasoline are present, category 1 having a lower coefficient than the others. This suggests that gas station owners in border regions increased prices less compared to those located farther from the border after the tax reform. The price differences for the categories for diesel are again higher than the theoretical increase due to the excise tax, however for gasoline the excise increase is passed on nearly as much in category 1, though category 2, 3 and 4 pass on more than the theoretical excise amount. After performing a DID analysis with Belgium as a control group only since descriptive statistics the common trend assumption only held with Belgium, the DID estimator decreased, indicating a bit more than full pass-through of the tax.

The DIDID analysis of the total revenue differences between category 1 and 4 indicates that there was a significant difference between the decreases in revenue for category 1 gas stations after the VAT increase. For the excise increase in 2013 revenue for category 4 gas stations decreased more as opposed to category 1 gas stations, whereas no significant differences after the excise increase in 2014 were observed between the two categories. Significant differences were observed after the

excise increase in 2013 where revenue attributable to gasoline and diesel was significantly more for category 1 gas stations as opposed to category 4 gas stations. In both 2012 after the VAT increase and in 2014 after the excise increase, however, revenue attributable to diesel and amount of diesel sold was significantly less compared to their category 4 counterparts.

8. Conclusion

The news and convictions from the BOVAG and gas stations owners suggest that there is a clear distinction between gas stations in border regions and gas stations located farther from the border. Economic theory postulates that depending on consumer and producer incidence of an imposed tax (whether this is an excise tax or an ad valorem tax) depends on the elasticity of the good sold. The gasoline market in the Netherlands is characterized by usual gasoline retail seller factors, however, the market has expanded due to the ease of travelling to bordering countries and cross-border shopping for relatively expensive goods due to a higher VAT rate or excise tax has become easier. Furthermore, gas station owners are not always multinationals that can obtain profits abroad to counteract this effect.

In order to investigate differences between gas stations located in border regions and located elsewhere, a difference-in-differences analysis was conducted between different categories of border regions (less than 15km from the border, less than 30km from the border, less than 45 km from the border and more than 45 km from the border) using both Belgium and Germany as a control group if applicable. The common trend assumption seems to hold in most cases, and where this did not apply a robustness check was performed. The analysis extended to wholesale fuel prices calculated at the gas stations, which resulted from data obtained from "white" gas stations' registers through OrangePeak Company, the wholesale prices being calculated from revenue per product and quantity sold per product, entailing these effects in the variable. After the differencein-differences analysis per category it was possible to compare the obtained treatment coefficients amongst the different categories to examine if a difference between the categories was observed. At the same time, the difference per category was compared to the theoretical increase of the tax to determine the pass-through of the tax to the consumer within the price. The revenue was compared through a difference-in-differences-in-differences analysis between category 1 and category 4 gas stations to determine if an observable difference between these categories was present after a tax reform. To eliminate any effects in total revenue, the revenue attributable to gasoline and diesel and the amount of fuel sold (separated into gasoline and diesel) was also included in the analysis.

From the results I can conclude that a tax reform does not necessarily indicate that gas stations in border regions are worse off than gas stations located elsewhere. After the VAT increase, gasoline

wholesale prices were not significantly different depending on the categories, but diesel price differences were significantly lower near the border. The excise increase in 2013 yielded insignificant differences for gasoline, but for diesel the gas stations near the border increased prices more after the reform as opposed to those located farther inbound. The excise increase in 2014 led to higher price differences due to the reform for the categories, where prices were lower in the border regions. For all the analyses there was a difference between the theoretical increase of the tax and the price increase per category, where nearly all categories shifted more than the tax into prices. Though this does not follow regular economic theory, the discussion surrounding the oligopolistic market structure of gas stations might contribute to this, as suggested by Seade (1985) as well. Retailers might react in anticipation to the expected lower demand when price increases due to the excise increase only category 1 gas stations increased an almost similar amount as the theoretical tax increase, though category 2 was not far from category 1.

The total revenue analysis yielded differences between category 1 and category 4, which suggested that, due to the VAT increase, gas stations near the border significantly experienced a decrease in total shop revenue. When specifying these results to examine whether there was an increase or decrease in amount or revenue attributable to diesel or gasoline sold, it was found that there were significant decreases in category 1 with respect to diesel for both amount sold and revenue attributable to diesel. After the excise increase in 2013, however, the difference yielded opposite results, illustrating that gas stations farther from the borders experienced a significant decrease in total shop revenue. The excise increase in 2014 illustrated there to be no significant difference between gas stations far from and near the border in shop revenue after the tax reform. There was, however, a significant decrease in diesel revenue and amount sold for category 1 gas stations. The amount of excise increase in 2014 was much larger compared to the year prior to that, and perhaps the size of the excise tax also influences the price setting behavior of gas station owners though this was not applicable in 2014 during the VAT increase. It is also possible that consumers of diesel, which includes truck drivers who are more informed consumers due to the nature of their employment, feel the need to purchase diesel either within the Netherlands or choose to engage in cross-border shopping. On the other hand, the excess cost might be borne by their employer. Additional study could be done into the nature of diesel fuel as opposed to gasoline fuel with respect to consumer and producer behavior.

It is my conclusion that many factors play a role in gas station price setting behavior, such as crude oil price shocks and seasonal effects. The descriptive statistics indicate that gas station owners located closer to the border have lower revenues in general. There are, however, some significant indications that gas stations near the border are affected more by a tax reform. Based on the results from this data analysis an interesting path to investigate is to determine whether the amount of tax increase yields different significant results and whether higher taxes instigate less pass-through of the tax in the price rather than just a minor inflationary adjustment.

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